Combining Hydrology and Economics in a Systems Dynamics Approach: Modeling Water Resources for the San Juan Basin

Mary E. Ewers

University of New Mexico Department of Economics MSC 05 3060, 1 University of New Mexico Albuquerque, NM 87131-0001 (505) 310-1835 mewers@unm.edu

ABSTRACT:

Water supply is a hydrologic phenomenon, whereas water demand is largely driven by human wants and needs. The combination of these two systems, hydrology and economics, is necessary for accurate modeling of our water resources. Moreover, in times of drought or water scarcity it is the human behavioral component that will determine whether a region's water supply can be sustained. The stakeholders of the San Juan Basin are many and varied, from Indian tribes, agriculture interests, and municipalities, to recreational fisherman, power generators and conservationists. Stakeholders must make policy decisions regarding allocation and prioritization of water among competing uses. A system dynamics simulation model for the San Juan watershed (located in the states of New Mexico and Colorado) is developed. The model can be used to quantify the economic tradeoffs between competing uses and gauge the effects of climate change on river flows in the San Juan watershed.

1.0 Background

Study Area:

The San Juan Basin Watershed is located in the northwestern portion of New Mexico with extensions into Colorado, Utah and Arizona. The basin can be divided into 14 sub watersheds (figure 1).

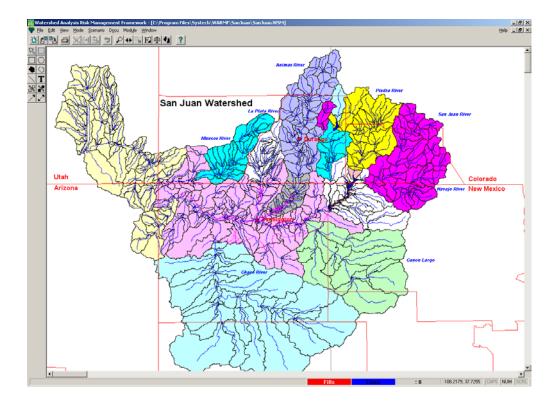


Figure 1: San Juan Basin sub watersheds

The majority of the water coming into the basin originates in the southern Colorado Mountains in the form of snow pack. When snow melts, runoff is collected in the Piedra, Animas, and La Plata tributaries, all of which eventually feed the San Juan River. The basin is home to the Navajo Reservoir, which holds 1,200,000 acre-feet of water and brings recreational benefits as well as drought management benefits to the area. Total surface water rights in the San Juan Watershed amount to 1,701,397 acre-feet per year.¹ In addition, there are un-quantified Indian Tribe water rights estimated to be 500,000 acre-feet of water per year. These rights are in the process of being adjudicated. Stakeholders in the San Juan Basin include the following:

- Municipalities of Farmington, Aztec, Bloomfield, Durango and many other smaller towns
- San Juan Water Commission, ISC & OSE
- Navajo Agricultural Products Industry which farms the land for the Navajo Indian Irrigation Project
- Indian Tribes: Navajo Nation, Jicarilla Apache Nation
- Colorado Tribes: Southern Ute, Ute Mountain Ute, Animas-La Plata Project
- Non-Indian agriculture uses in the Animas and La Plata sub watersheds
- Power Industry, which operates two large power generation stations

¹ See the San Juan Hydrologic Unit Regional Water Plan prepared by the San Juan Water Commission, September 2003. Available at <u>http://www.seo.state.nm.us/water-</u> info/NMWaterPlanning/regions/SanJuan/sanjuan-menu.html last accessed 03-13-2005

- Recreational uses which include Fly Fisherman
- Endangered Species: Colorado Pike Minnow, Razorback Sucker
- Federal Agencies: USBR, USFWS, BIA, USFS, BLM

The Problem:

The U.S. Southwest just experienced five years of severe drought during which reservoir levels continually dropped. Stakeholders have been faced with the very real situation of dwindling supplies and with decisions regarding the use of their water. Efforts to mitigate drought impacts involved the creation of a "shortage sharing" group, in which stakeholders voluntarily agreed to curtail withdrawals by an set percentage. The shortage sharing agreement also allows for any stakeholder to compensate another stakeholder to forego the use of allocated water. According with economic equilibrium theory, the most efficient reallocation of water use takes place at the pareto efficient point where compensation exactly equals willingness-to-accept to forego usage.

Overview:

A comprehensive analysis of drought and its impact in the basin is needed to support the decision making efforts of diverse stakeholders, as well as a model to simulate the reallocation of water and its impacts on the basin. This study addresses the development of a system dynamics model to simulate surface water inflows and diversions in order for stakeholders to ask "what if" questions regarding reallocation of water uses in the basin. Policy objectives for drought mitigation include improving the efficiency of water distribution among the San Juan River users, and keeping a minimum elevation of 5990 feet in the Navajo reservoir (necessary for the operation of irrigation canals). Efficiency in water use comprises two concepts: 1) allowing water to be reallocated to its highest valued use and 2) achieving more with less water through technological advances. Technological efficiencies vary in each sector. In agriculture, center pivots are more efficient than flood irrigation and in the Energy sector, the use of wet surface air cooling technology or the use of produced water (from gas and oil production) saves water. The system dynamics model includes the calculated savings from choosing each technology.

2. Methodological Approach

2.1 ZeroNet

The planning process began with the ZeroNet project, a collaboration between Los Alamos National Laboratory (LANL), Public Service Company of New Mexico (PNM) and Electric Power Research Institute (EPRI). ZeroNet is a water for energy initiative with the overall goal of meeting increased energy demands with "zero net" withdraws of fresh water by 2010. The ZeroNet initiative has three primary goals:

- reduce overall freshwater use in power generation cooling processes;
- augment freshwater with degraded and saline water for power generation cooling;
- use the best available data, models, and analysis tools to plan for responsible water management

Stakeholder meetings began in October 2004 with the purpose of identifying all stakeholders, quantifying their water usage in the San Juan Basin, and characterizing their methods of water management. Data for inflows and outflows were collected and input into the Watershed Analysis Risk Management Framework (WARMF) model and a System Dynamics model dubbed the Quick Scenario Tool (QST). The completed models will be demonstrated to the stakeholder groups for additional feedback. This study focuses on the QST development.

2.2 Model Development (QST)

Model development follows three main steps (Ford 1999; Richardson and Pugh 1989, Sterman 2000). First the problem you are attempting to solve must be defined. Second, the system and subsystems are described with causal loop diagrams. Third, the model is developed and calibrated. As with most problem solving techniques, it is an iterative process. For previous studies in system dynamics watershed modeling and stakeholder decision support models see Stave (2003), Tidwell (2004), Huerta (2004), and Rich et. al (2005).

The San Juan Basin model development began in December 2004 and working versions are planned for distribution by August 2005. The QST is based in the VenSimTM system dynamics software, which enables higher level integration of models, and linking of processes based on stocks, flows and feedbacks (positive and negative) that reproduces, as accurately as possible, the interactions between the natural hydrologic system and human economic demands on the system.

The QST examines scenarios based on user controlled input variables for the San Juan Basin as follows:

- Water supply and climate
- Energy water use
- Municipal water use
- Agricultural water use
- 2.3 Role of Model

The San Juan Watershed Model should be viewed as a decision support model to aid stakeholders in making decisions concerning the water management. It is meant to ask "what-if" questions for conservation alternatives and represents an important tool for learning about watershed processes and making water management decisions. Initial implementation of the QST focuses on the ability to analyze scenarios based on assumptions concerning climate and water supply, reservoir balance, and surface water diversion.

3. Model Description

3.1 Subsystems Diagram

The model employs a monthly time step, and encompasses a time horizon from 1976-2045. The relatively long time horizon is necessary to test effects of a 10-year or longer drought cycle and trends of ongoing warming. The hydrology-economic systems are represented in a limited fashion. The majority of the variables are endogenous with the hydrologic cycle being exogenous. For simplicity, many features have been omitted from the model. Groundwater is not modeled, nor is the interaction between surface water and groundwater because the majority of the water usage in the San Juan Basin is surface water. The model is divided into seven subsystems (Figure 2).

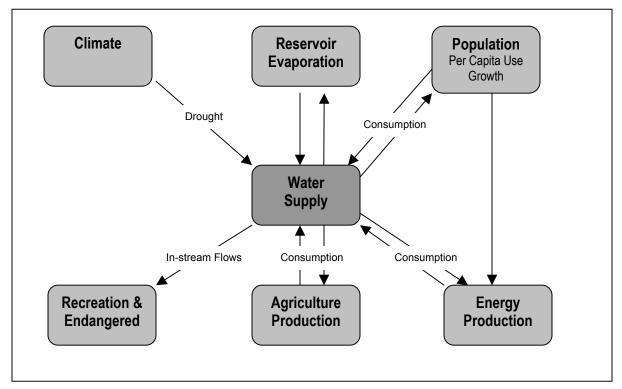


Figure 2: Subsystem Diagram

The system can be described by its negative feedback loops (Figure 2). Population drives water demands but as water supply is drawn down, further growth in population cannot be sustained. Energy Production consumes the water supply and the water supply constrains the energy production. The same relationship is true for Agriculture production and Reservoir Evaporation. As the reservoir supply and surface area increases, the evaporation increases, thus decreasing the reservoir supply.

3.2 Inflows (Supply)

Surface water inflows to the San Juan Basin are gauged at five strategic locations:

- San Juan river near Carracas, CO
- Piedra river near Arboles, CO

- Animas river near Cedar Hill, CO
- La Plata river at the Colorado-New Mexico state line
- Spring Creek at La Boca

Tributary inflows can be modeled either historically, by importing time series data based on historic gauged readings, or stochastically based on simulations derived from the monthly distribution of flows. For example, all January inflows for the years 1976 to 2002 were examined and a distribution curve was fit to the historic data. Simulations can then be run using statistical sampling (Table 1), by randomly picking an inflow from the monthly fitted distribution.

(acft)	Anima	s Inflows	Sprin	ng Creek	La Pla	ata Inflows	San Jua	an Inflows	Piedra	a Inflows
month	mean	standard deviation	mean	standard deviation	mean	standard deviation	mean	standard deviation	mean	standard deviation
Jan	15903	2910	330	212	798	428	9787	3415	4679	1827
Feb	16995	4459	637	669	1080	601	11960	5418	5981	3273
Mar	29483	15022	1336	1299	2919	2337	35869	21314	21419	14160
Apr	63981	31608	768	587	6605	6637	63695	34045	56346	30778
May	148958	60792	2422	767	6519	5668	102005	41603	78615	37412
Jun	136910	77894	3592	745	4284	3274	103420	61962	63717	38497
Jul	75689	43936	4182	1261	1296	964	36798	31284	19783	15776
Aug	42528	26702	4292	1458	651	640	21459	12912	14369	11249
Sep	36155	19703	3596	1085	611	526	18357	12066	13107	9971
Oct	28957	12744	1885	735	654	787	17467	11785	10693	7190
Nov	22169	8806	542	383	829	938	14690	10604	8072	5755
Dec	17807	4535	355	217	837	645	10838	4935	5498	2991

Table 1: Sample Statistics for Stochastic Inflows, Animas, Spring Creek, La Plata	
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Entering lookup distribution functions for 12 months for each tributary is not trivial but benefits the modeling by turning an exogenous (historical time series data) inflow variable into an endogenous variable that is not constrained by time limits. However, the tradeoff a stochastic model is a higher level of difficulty in programming correlations both between time (month to month correlation of inflows) and space (stream to stream correlations of inflows). Complete correlation matrices are not yet included in this model. Climate, in the form of wet periods, dry periods and normal periods, is modeled as a variation in water supply. Climate is a control variable in the simple form of 'percentage of inflows.' The user selects drought severity and length.

Reservoir data was downloaded from the USBR website for the Navajo Reservoir at (http://www.usbr.gov/uc/crsp/GetSiteInfo). The data includes daily estimated reservoir inflow, reservoir release, storage, and surface elevation. Records were downloaded for 1990 through October 2004. Evaporation is modeled as the residual difference in storage after accounting for inflows and releases: Evaporation = storage(t-1) - release(t) + inflows(t) - storage(t). This produced an evaporation time series that was then converted into a stochastic process by fitting monthly distribution curves to the evaporation

variable. Elevation of the Navajo reservoir is modeled through a lookup table based on the volume of the reservoir.

3.3 Outflows (Demand)

Municipal Demand for water is modeled as a constant elasticity demand curve as follows:

 $Q_t = a p_t^{e_t}$

where p is the price of residential water at time t, e is the elasticity of residential water demand, Q is the quantity of water demanded and a is total population served by the municipal water system. In addition, municipal water demands grow with increasing population. The dynamics of population are modeled based on increase with time:

 $pop_{t+1} = pop_t(1+h)$

where popt is the population at time t, and h is the population growth rate.

<u>Population estimates</u> for the San Juan Basin sub watersheds were obtained from the San Juan Basin Hydrologic Unit Regional Water Plan. Average per-capita water usage was also obtained from the Regional Water Plan as 212 gallons per person per day. Price Elasticities, e, which gage the consumers response to a change in the price of water, were taken from residential water use studies of Espey et al. and Brown et al.

Table 2: Population Estimates for Sub Watersheds in the San Juan Basin. (Source: SanJuan Water Commission 2003).

Year	Animas Watershed	La Plata Watershed	Middle San Juan Watershed	Upper San Juan Watershed
2005	46696	15757	12312	28554
2010	50137	16919	13219	30668
2015	53579	18080	14127	32772
2020	57020	19241	15034	34877

Agriculture Demand for water is modeled based on profit functions. Water is an input into the agricultural production function. Irrigators maximize profits (π) according to the following:

$$\pi_{t} = \sum_{t=1}^{M} \sum_{i=1}^{N} a_{it} (p_{it} y_{it} - c_{it}) \text{ s.t. } a_{it} = \frac{w_{it}}{NIR_{it}}$$

where p is the price of crop i, y is the yield produced per acre of crop i, a is the land allocated to crop i, c is the cost to produce 1 acre of crop i, w is the total amount of water allocated to crop i, and NIR is the water requirement to grow one acre of crop i. The average value of agricultural water used at any time t is then simply:

$$\frac{\pi_t}{w_t}$$
 which is equivalent to the marginal value of water $\frac{d\pi_t}{dw_t}$

where w_t is the sum of water diverted for each crop at time t: $\sum_{i=1}^{N} w_i$

<u>Crop Acreages</u> for the watershed were obtained from the San Juan Basin Hydrologic Unit Regional Water Plan. Significant agricultural production takes place in the Animas, La Plata, Middle San Juan and Upper San Juan sub watersheds. Crop types for each sub watershed include alfalfa, corn, vegetables, orchard, pasture, grain, sod, and gpa. Table 3 lists the acreage amounts used in each sub watershed.

Table 3: Crop Acreages^a for the sub watersheds of the San Juan Basin for the year 2000 (Source: San Juan Water Commission 2003).

Сгор	Animas Acres	La Plata Acres	Middle San Juan Acres	Upper San Juan Acres	Navajo Nation NIIP Acres
Alfalfa	1018	560	2300	2569	
Corn	125	2	111	62	
Vegetables	37	1	2	23	
Orchard	70	0	30	64	
Pasture	2903	2075	479	2998	
Grain	81	65	25	139	
Sod	151	28	8	260	
GPA ^c	73	50	51	303	110630 ^b
TOTAL	4458	2781	1784	6418	110630

^a The New Mexico Interstate Stream Commission (NMISC) provided original acreage data in GIS format.

^b Maximum amount of acreage once NIIP is fully developed.

^cGrass, Pasture, or Alfalfa. This designation is applied to plowed lands.

<u>Crop Production</u> statistics for San Juan County were obtained from the National Agricultural Statistics Service (USDA 2005) website at http://www.usda.gov/nass/pubs/histdata.htm for the years 1976 to 2004. The statistics also included crop yields per acre, and crop production.

Energy Demand for water is modeled as follows. Water use in the energy sector is an input into the production function. The energy profit function is as follows:

$$\pi_t = \sum_{t=1}^{M} k_t (p_t - c_t)$$
 s.t. $k_t = \frac{w_t}{NIR_t}$

where k is the amount of electricity delivered, p is the price of electricity, c is the cost to produce one unit of electricity, w is the total amount of water allocated to the generating station in acre-feet and NIR is the water required to produce one unit of electricity. The average value of power generation water used at any time t is then simply:

 $\frac{\pi_t}{w_t}$ which is equivalent to the marginal value of power generating water $\frac{d\pi_t}{dw_t}$.

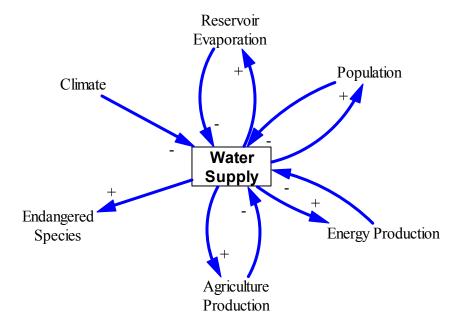
Power Generation in the San Juan Basin uses a significant amount of surface water for cooling the coal fired generation plants. Two large generating plants, the San Juan Generating Station (SJGS) and the Four Corners Power Plant (FCPP), are located in the San Juan Basin. The combined total generating capacity is 3838 Megawatts (MW). The combined surface water use in power generation is 54,200 acre-feet per year. Both plants operate at maximum capacity leaving no variation in generation through time. However, an interesting question for the model to consider is: "What would be the impact of adding extra generating capacity to the region?" For these purposes, the model will include the ability to test the economic & hydrologic effects of increased generating capacity in the basin.

When power plants are not operating at maximum capacity, the demand for water use in the power generation sector will depend on the overall demand for power generation. Data for electric power demand in the form of prices and quantities produced were collected. The Dow Jones Palo Verde Electric Price Index was used to proxy wholesale energy prices and production in the model, and was obtained through the Public Service Company of New Mexico. Historical prices were also obtained from the Electric Power Monthly Report of the Energy Information Administration website at

http://www.eia.doe.gov/cneaf/electricity/epm/epm_sum.html.

Endangered Species Demand for water is set at the minimum streamflow required for species survival as determined by federal agencies. Currently we do not have a valuation attached to ESA, however, once a water habitat species is declared endangered, the water used for the species has the highest priority and therefore the reallocation does not depend on the valuation. The endangered

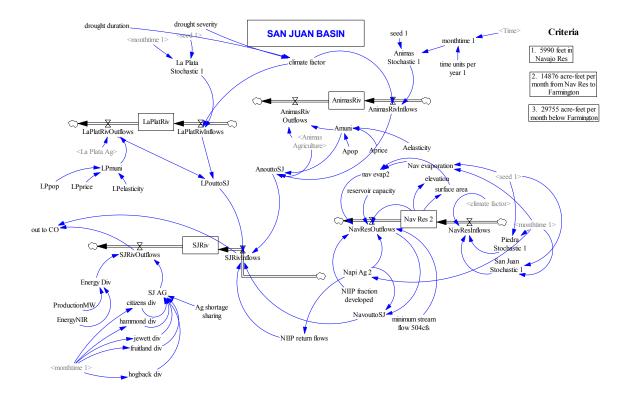
species in the San Juan River are the Colorado Pikeminow and the Razorback Sucker. It has been determined that a minimum of 500cfs is required for these species to survive.



3.4 Causal Loop Diagram

Figure 3: Water supply Causal Loop Diagram

3.5 Model Diagram



4. Model Use

4.1 Conservation Analysis

The stakeholder can control variables for water supply, and variables for the water demand in each sector: Agriculture use, Energy use, and Municipal use.

Table 4: Sub Models and Control Variables

Sub Model	Control
Water Supply	Drought Severity (% of normal flows)
	Drought Duration (months)
Agriculture	Acres Planted, by crop type
	Efficiency of water use - NIR
Energy	Energy Production
	Efficiency of water use - NIR
Municipal	Population
	Price Elasticity
	Per capita water use

The control variables allow the stakeholder to examine various conservation techniques to determine the economic effect of unmet demand in each sector as well as the water saved through technology and conservation efforts.

4.2 Reallocation Analysis

Water transfers occur among stakeholders in times of water scarcity. Water will move towards its highest valued use. For the completed version of the model, stakeholders will test whether a transfer from agriculture use to energy use will allow for sustainable instream flows and reservoir levels.

4.3 Preliminary Results

Climate effects on river flows

Using the 'drought severity' and 'drought duration' input sliders, the user simulates drought conditions and observes resulting flows in the Animas, La Plata, and San Juan rivers, as well as the elevation in the Navajo reservoir. Figure 4 demonstrates output generated from moving these sliders from 100% of normal flows to 90% of normal flows.

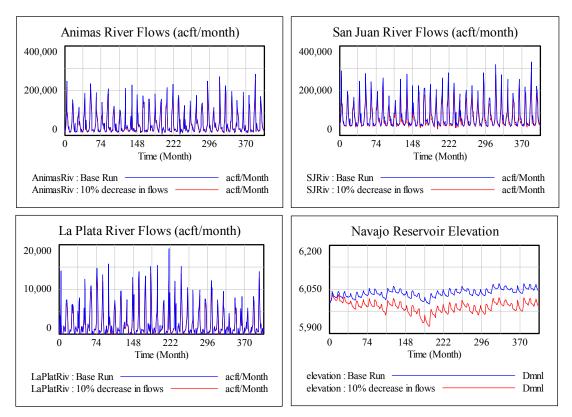


Figure 4: Sample output measuring flows at 100% of normal and flows at 90% of normal.

Increased energy production effects on river flows

Using the 'ProductionMW' input slider, which represents total MegaWatt production in the San Juan Basin, the user can test the effects of adding generating capacity and production to the region. Initial results show the San Juan river can sustain, under full water supply conditions, a total megawatt production of 15,500MW without violating minimum stream flows for endangered species and keeping all other diversions constant. Figure 5 demonstrates resulting effects on the San Juan river flows generated from moving the 'ProductionMW' slider from 3820MW (current production level) to 15,500MW.

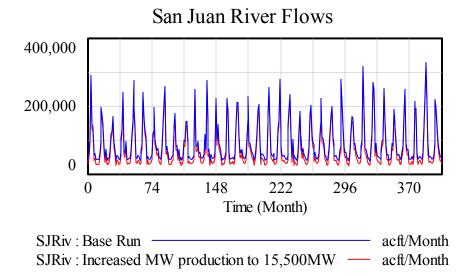


Figure 5: Sample output showing the effect of increased production on the San Juan River flows.

Remaining Tasks for Development of Quick Scenario Tool

The following tasks remain for the development of the QST:

- Historical Stream Flows. Continue development of QST model based on historical stream flows and calibration to gauge data. This model will also need the historical time series to be modified to test multi-year periods of drought as is done in the WARMF model. QST can then calibrate and validate based on the WARMF results.
- User Interface. Develop the User Interface to include variables of interest to stakeholders so that they can perform "what if" analysis for changes in water allocation and water efficiencies.
- Riparian Losses and River Leakage. Collect data and parameterize riparian losses and river leakage. Build these components into the model.

• Energy Water Use Scenarios. Develop specific scenarios for the energy sector that include conservation techniques for produced water usage, wet surface air cooling technology, and purchased water.

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